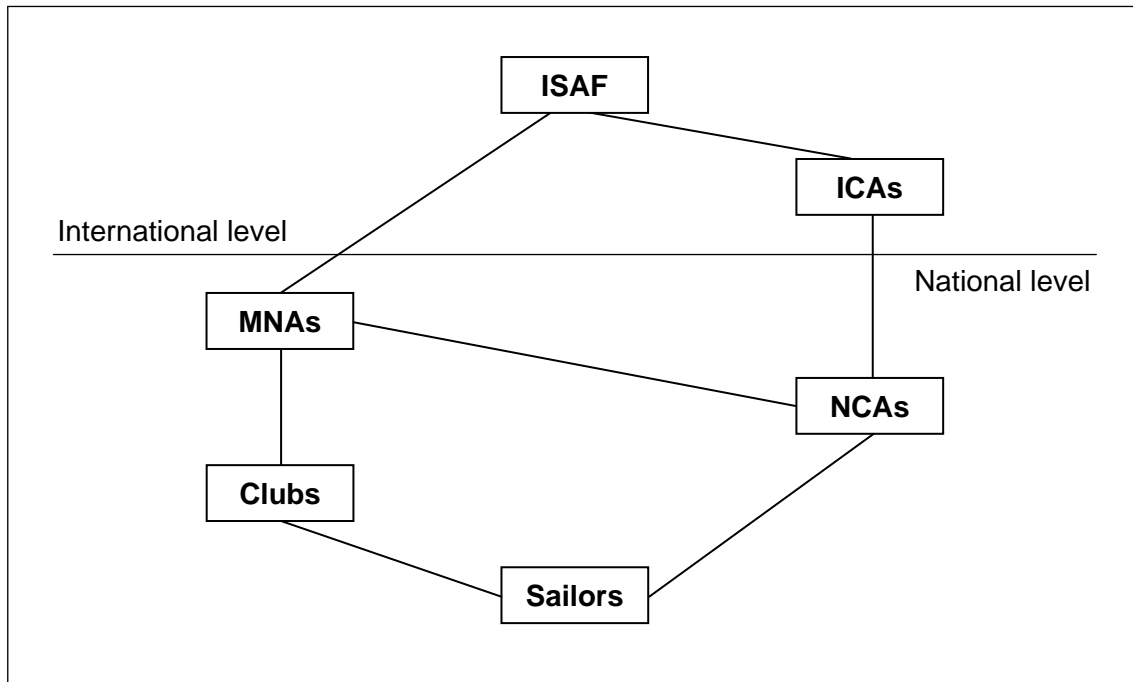


Radio Sailing and its Future Organisational Relationship with the International Sailing Federation

The general ISAF based organisational structure



The ISAF membership consists mainly of Member National Authorities (MNAs) and International Class Associations (ICAs). The decision-making follows two general paths:

- Administrative issues and Racing Rules: Sailor – Club – MNA – ISAF
- Class issues: Sailor – National Class Association (NCA) – ICA – ISAF

There are variations at national level as some countries for example have district sailing associations, but this is the general structure.

The ISAF – Radio Sailing Division

Organisational situation

The ISAF – Radio Sailing Division (ISAF–RSD) is affiliated to the International Sailing Federation (ISAF) as an “Affiliate Member”. ISAF–RSD is not a “Division” according to the ISAF Constitution.

From the ISAF Constitution:

MEMBERSHIP

4. Membership in the Federation shall consist of the following classes:-
 - (i) Full Member - full membership in the Federation granted to a National Authority.
 - (ii) ICA Member - membership granted to International and Recognised Classes recognised by the Federation.

- (iii) Affiliate Member - membership granted under Article 5(iii). (Copied below)
 - (iv) ACO Member – membership granted under Article 5(iv).
 - (v) Individual Member - membership granted to individuals under 5(v).
 - (vi) Honorary Member - membership granted under Article 5(vi).
5. Membership in the Federation may be granted by the Council in the various classes of membership as follows:-
- (iii) Affiliate Member - An Affiliate Member is any self-administered international organisation, other than a national authority or international class association or recognised class association, or members thereof, interested in or associated with the sport of sailing in any of its forms and whose activities are not in conflict with member national authorities or ICA's or Recognised CA's may be granted affiliate membership subject to conditions and terms of such membership as the Council may respectively from time to time decide. An Affiliate Member shall not be entitled to voting rights, except where otherwise specifically provided for in these Articles.

OBLIGATIONS OF MEMBERSHIP

6. It shall be the obligation of all members of the Federation:-
- (i) to promote the objects, interest and influence of the Federation;
 - (ii) to carry out and have respect for the rules, regulations and decisions of the Federation;
 - (iii) to refrain, and to use reasonable endeavours to persuade others within their area of jurisdiction to refrain, from actions that are inconsistent with the objects, rules, regulations or decisions of the Federation.
9. (a) Each ICA member, affiliate member, honorary member and individual member of the Federation shall be entitled to receive free of charge such items as the Council may from time to time resolve. Such members are not entitled to vote at meetings of the Federation.

SUBSCRIPTIONS

10. Every member other than an honorary member shall pay an annual subscription to the funds of the Federation of such amount as in each individual case the Council may from time to time determine. [...] All subscriptions shall be due on the first day of January for each ensuing calendar year.
11. The Council shall have the power to remit either in whole or in part the payment by a member of its subscription in any year. The Council may delegate such power to the Executive Committee, subject to such restrictions as the Council may see fit.
13. An ICA member, affiliate member or individual member of the Federation shall not be entitled to any benefits while its or his subscription is in arrears.

INTERNATIONAL AND RECOGNISED CLASS ASSOCIATIONS, AFFILIATE MEMBERS AND AUTONOMOUS CONSTITUENT ORGANISATIONS

84. One representative of each ICA member and each affiliate member shall be entitled to attend and speak on behalf of his class or organisation at Meetings of the General Assembly, but shall not be entitled to vote.
85. ICA members, affiliate members and autonomous constituent organisations shall be entitled to such representation on committees as may be specified in the Regulations made by the Council from time to time.
(Note: There are currently no such regulations regarding the ISAF-RSD).

Racing Rules

Radio sailing uses the ISAF Racing Rules of Sailing (RRS), which includes Appendix E – Radio-Controlled Boat Racing Rules.

The ISAF–RSD has, as an Affiliate Member, no right to make formal submissions to ISAF meetings (including the meeting of the ISAF Racing Rules Committee).

The ISAF Regulations:

1. NOTICES AND SUBMISSIONS
 - 1.1 Submissions may be made by Member National Authorities, International Class Associations, the Executive Committee, the Chairmen of Committees established by the Council, the President, by Autonomous Constituent Organizations, or by copyright holders of International Classes.

However, the ISAF Racing Rules Committee has on the initiative of the ISAF Executive Committee (EC) appointed a RRC member to liaise with ISAF–RSD.

International Radio Sailing Championships

The ISAF Regulations:

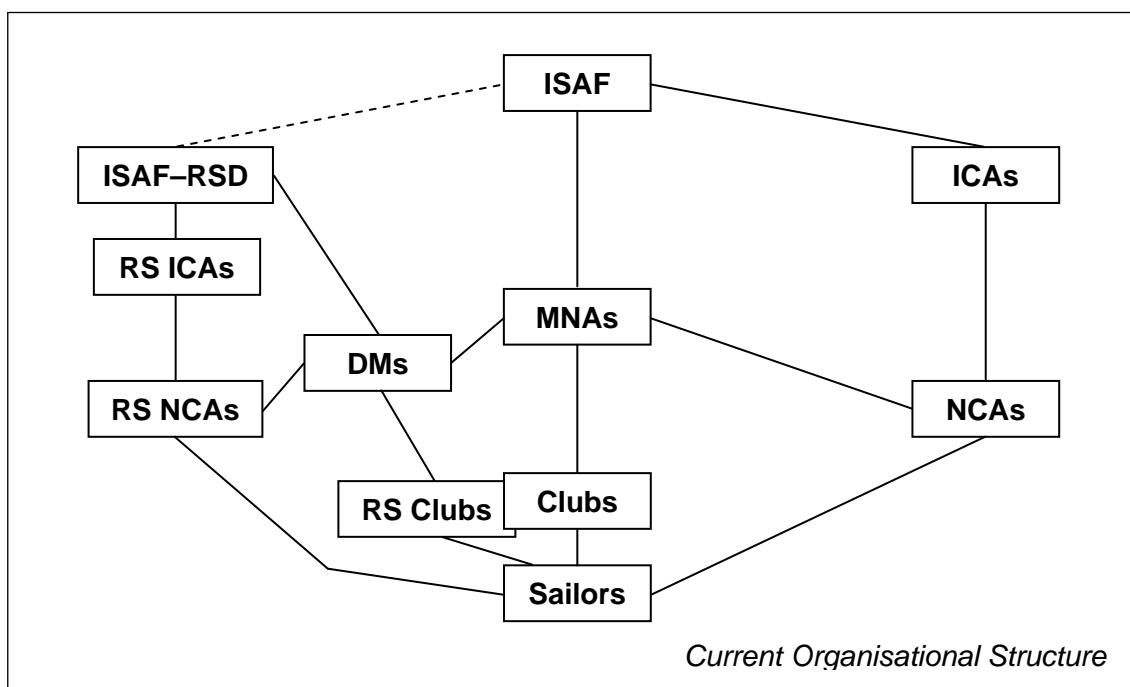
RADIO SAILING

18.4 ISAF Radio Sailing Division may hold one annual World Championship per ISAF–RSD Class up to a maximum of three World Championships.

(Note: This is currently the only ISAF Regulation that mentions the ISAF–RSD.)

International Radio Sailing Classes and their Class Rules

ISAF–RSD has, as follows from ISAF Regulation 18.4 above, the right to affiliate and control radio sailing classes, but these are recognised as ISAF–RSD classes and not as ISAF classes. ISAF–RSD classes currently do not meet the ISAF requirements for ISAF classes specified in ISAF regulation 26, and therefore could not become true ISAF classes in their current form. In theory however there seems to be nothing that would prevent a radio sailing class from affiliating directly to ISAF and becoming a true ISAF class.



ISAF–RSD controls the class rules of ISAF–RSD classes, but ISAF Constitution § 6(ii) applies, thus requiring the ISAF–RSD to support ISAF rules and regulations. See page 2.

ISAF view on the future of radio sailing

It is important to emphasise that ISAF, and especially its Executive Committee (EC), is very sympathetic to radio sailing and has always tried to find solutions to cater for any special needs that our discipline of sailing might have.

Arve Sundheim – ISAF General Secretary – has expressed that the main reason for the EC’s wish to fully integrate radio sailing in the ISAF structure is to secure radio sailing “under the wings of ISAF” and to give radio sailors appropriate influence on ISAF decisions.

The EC minutes 4–6 February 2001:

10. RADIO SAILING DIVISION

- (a) The ISAF Radio Sailing Division is currently an Affiliate Member of the ISAF. It was discussed whether affiliate membership was appropriate for this organisation. One of the most important areas where ISAF shall oblige the Radio Sailing Division is in the area of the RRS. It was further noted that the name “division” could be misleading.

Decision

- (i) The Chairman of the RRS shall be asked to appoint a member of the Racing Rules Committee as the liaison to the Radio Sailing Division regarding the appendix for radio controlled sailing in the RRS.
- (ii) It shall be investigated if membership as a class association is more appropriate. In the meantime, the ISAF Radio Sailing Division shall remain an Affiliate Member of ISAF.

Alternatives for the future

It is clear from the ISAF EC minutes that ISAF would prefer that the name “Division” would not be used for any international radio sailing organisation. The stated reason is that the name is probably misleading, and as can be seen from Article 95, an ISAF “Division” is a quite different entity from what ISAF–RSD currently is.

For reference, the ISAF Constitution defines “divisions” in the following way:

DIVISIONS AND SECTIONS

- 95. (a) The Council may establish Divisions or Sections of the Federation comprising members having an interest in a particular form of sailing or in an activity associated with any form of sailing. Any such Division or Section shall be constituted and its affairs shall be conducted in accordance with Regulations made by the Council under Article 49. (Note: Article 49 gives the Council final authority over all business of the Federation.) Such Regulations shall define the functions of the Division or Section and may make provisions concerning such matters as:-
 - (i) the election of a Divisional or Sectional Council;
 - (ii) the election of a Chairman and other officers of the Division or Section;
 - (iii) the finances of the Division or Section.
- (b) The Council shall not delegate to a Division or Section any function the exercise of which would derogate from the rights of the Full Members of the Federation. (Note: this could be taken to mean that a true Radio Sailing Division would not

have any control over Appendix E that would take away from the rights of MNAs and others to make submissions regarding the appendix.)

- (c) The Council may if it thinks fit require members of a Division or Section to pay an additional subscription to meet the costs of the Division or Section.
- (d) The Council may dissolve any Division or Section at any time, subject to full prior consultation with its members.

1. Each of the current ISAF–RSD classes affiliate directly to ISAF

Each would have to have an ICA which would get the right to make ISAF submissions. It could thereby have a direct influence on the radio sailing appendix and other issues dealt with by the ISAF Council and committees.

ISAF would probably delegate one of its existing boat committees to deal with submissions on technical radio sailing issues including class rules. ISAF would also have to decide on criteria for the adoption of ISAF radio sailing classes. See Regulation 26.2.1(e).

The right and obligations of ISAF ICAs are covered in ISAF Regulation 26.

2. An International Radio Sailing Association

An International Radio Sailing Association (IRSA) could seek membership of the ISAF under 4(ii), as an ICA for a number of radio sailing classes. It could probably be organised very much like as the ISAF–RSD is today with a Council (General Assembly) and an Executive Committee (Permanent Committee) with sub-committees. Membership fees and entry fees from championships for classes administrated by the IRSA could finance the association. ICAs for non-IRSA administrated radio sailing classes could probably affiliated in parallel with an IRSA.

An IRSA is likely to suffer from the same problems that the ISAF–RSD currently has, with the main problem being that it is very difficult for an organisation to efficiently promote and administer more than one class.

3. An independent – non ISAF affiliated – international organisation

Another alternative is that radio sailing would return to be administrated as an independent international organisation like the old International Model Yacht Racing Union (IMYRU). Possibly through a reorganisation of the ISAF–RSD.

The main reason IMYRU affiliated to IYRU – as ISAF was called at the time – and became the IYRU Model Yacht Racing Division was that it was felt that an affiliation would give the international radio sailing administration the possibility to concentrate on issues specific to radio sailing by using the rules developed for other disciplines of sailing. It also aided a free flow of sailors and race officers between radio sailing and the other disciplines.

The difficulties faced by a non-ISAF-affiliated international organisation are likely to be quite formidable. It would at the least need to develop and maintain its equivalent to Appendix E of the RRS, and questions about its use of the ISAF RRS in this context would need to be settled with ISAF as the copyright holder. The titles of "World" championship and "World" champion are reserved by ISAF, and the organisation would have to develop acceptable alternatives so that ISAF sailors would not lose their eligibility taking part in such events. It is not clear how race officers, judges, and umpires could be developed and used within such an independent organisation at international level, since ISAF normally prohibits its officials from such participation or involvement in non-ISAF recognised events.

Currently, the ISAF–RSD classes have ISAF-copyrighted class rules which refer to other ISAF-copyrighted documents such as the ERS. Alternatives to these would need to be developed as well.

Finally, the position of DMs as national radio sailing authorities under an independent structure is particularly problematic for DMs who are MNAs, and would raise concerns for all DMs who are recognised by their MNAs.

What happens to ...

The following questions and answers assume that international radio sailing classes would be directly affiliated to ISAF through one or more ICAs. Note that these details cover both options 1 and 2, since option 2 involves the formation of a multi-ICA

... RRS and Appendix E submissions?

These have to be submitted through a MNA or an ICA, or one of the other parties listed in ISAF Regulation 1.1 quoted earlier in this paper. Submissions are considered by the Racing Rules Committee and the final decisions are made by the ISAF Council which generally follows the RRC recommendations.

... Class rule amendments?

These have to be submitted through the ICAs in accordance with ISAF Regulation 1.1. The relevant ISAF boat committee will check that the proposed rule text complies with the ISAF regulations and format and that it is technically sound. Final decisions are made by the ISAF Council which generally follows the recommendations from the committee.

... Class rule interpretations?

Class rule interpretations can be requested in accordance with Regulation 26.11.1 by the MNAs, ICAs and International Measurers and the other parties listed in 26.11.1(a). A request is dealt with by a sub-committee consisting of the chairman and vice-chairman of the appropriate boat committee, the technical representative of the ICA and the ISAF technical staff. The sub-committee makes the decision and it is usually a relatively quick process.

... ERS Submissions?

These have to be submitted in accordance with Regulation 1.1 and are considered by the Measurement Committee. As with other submissions, the final decisions are made by the Council.

... World Championships?

It is for the ICA to find an organiser and negotiate on the event details. Many ICAs have championship rules for this purpose. A world championship has to be approved by ISAF in accordance with Regulation 18.1.

... other international championships?

Such events, as continental and regional championship, do not require ISAF approval, but the dates for continental championships shall be presented to ISAF in accordance with Regulation 18.10. Continental championships shall be approved by the MNA of the nation where the event is to be hosted in accordance with Regulation 18.11.

... *measurers and measurement?*

Fundamental measurement and appointment of official measurers is under the control of the MNA in the country where the measurement takes place – see ERS C.4.1 and C.4.3. The MNA may recognise measurers appointed by another organisation, as for example a NCA.

... *certification?*

The certification authority is normally the MNA or the ISAF, but either organisation can delegate this task, for example to a NCA. See ERS C.5.1 for details.

... *the DMs?*

ISAF does not want to get involved on a national level so this is an issue for the appropriate MNA. DMs as such will cease to exist when ISAF–RSD disappears, but a DM that is not an MNA should already have an agreement with its MNA which may mean that the DM is already affiliated as a NCA. If this is not the case the agreement could perhaps be re-negotiated to apply to a NCA. Where the DM is the MNA there will normally be little need for reorganisation.

... *the ISAF–RSD?*

The ISAF–RSD in its current form will cease to exist, but it could be transformed into an IRSA as described in alternative 2 above or a “resurrected” IMYRU as described in alternative 3.

The ISAF Regulations can be downloaded at: <http://www.sailing.org/regulations/default.asp>